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ABSTRACT

This report analyzes the distribution of immigrants in Neighborhood Development Areas (NDAs) and other Community Districts of New York, New York based on the 1980 U.S. Census. A Community District is designated as an NDA by the Community Development Agency (CDA) if more than 20,000 of its residents are recipients of Aid to Families with Dependent Children (AFDC), Home Relief, and Supplemental Security Income (SSI). Community Districts are also designated as NDAs if they contain at least 15,000 public assistance recipients who make up more than 15 percent of the total district population. A distinction is made between immigrants who arrived in this country before 1965, and "new immigrants," who arrived since 1965. Findings include the following: (1) immigrants are present in large and small proportions in NDAs, indicating that in general their presence is not linked to NDA designation; (2) "new immigrants" tend to live in NDAs; (2) pre-1965 immigrants tend to live in non-NDA neighborhoods; (3) the immigrant groups with the highest proportions residing in NDAs are Dominicans (91.6 percent), Cubans (71 percent), Jamaicans (67.8 percent), and other West Indians (64.6 percent); and (4) the immigrant groups least likely to reside in NDAs are Italian (33.9 percent), Czech (35.6 percent), and Hungarians (37.6 percent). Statistical data are included on three tables and one map. (FMW)

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PRESENCE OF IMMIGRANTS IN NEW YORK CITY NEIGHBORHOOD DEVELOPMENT AREAS AND OTHER COMMUNITY DISTRICTS

Prepared for
THE COMMUNITY DEVELOPMENT AGENCY
By Thomas C. Willadsen

DEPARTMENT OF CITY PLANNING
Office of Immigrant Affairs
and
Population Analysis

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The 1980 U.S. Census counted more than 1.6 million immigrants in New York City. All told, immigrants made up nearly one fourth of New York City's population. More than half of the city's immigrants came to this country after 1965. In 1965 U.S. immigration law was changed to favor family reunification as a basis for immigration, and to equalize admission ceilings for all nations in the Eastern Hemisphere. In this report immigration since 1965 will be referred to as "new immigration."

Proportions of immigrants in Community Districts range from a low of 6.4% of Manhattan District 10's population to a high of 52.9% of Queens 4's population. Both of these Community Districts are designated by the Community Development Agency (CDA) as Neighborhood Development Areas (NDAs). The CDA designated as Neighborhood Development Areas those Community Districts with more than 20,000 recipients of AFDC, Home Relief and SSI. Community Districts are also designated as NDAs if they contain at least 15,000 public assistance recipients who make up more than 15% of the total district population.

Eight neighborhoods where several census tracts have more than 500 public aid recipients are also designated as NDAs. For example, in all of Staten Island Community District 1 there are fewer than 15,000 public assistance recipients, but in several census tracts there are concentrations of poverty. Therefore part of Staten Island 1 is designated as an NDA. Bronx 12, Brooklyn 13 and 14, Manhattan 4 and Queens 14 are the other Community Districts which are partially designated as NDAs.

Immigrants make up 40% or more of the population in six Community Districts: Brooklyn 9, 17; Manhattan 12; and Queens 2,

3 and 4. Four of these Community Districts are designated as NDAs: (Brooklyn 9 and Manhattan 12 are NDAs, as are Queens 3 and 4, which constitute a single NDA.) On the other hand, immigrants account for less than 10% of the population in four Community Districts: Bronx 2 and 4; and Manhattan 10 and 11. All four of these Community Districts are designated as NDAs. The fact that immigrants are present in large and small proportions in Neighborhood Development Areas shows that in general their presence is not related to the designation of an area as an NDA, although "new" immigrants do tend to be concentrated in NDA districts.

INCIDENCE OF FOREIGN-BORN
IN COMMUNITY DISTRICTS
NEW YORK CITY, 1980

Community District		Total Population	Foreign-born Population Number	Foreign-born Population Percent	Foreign-born Arrived 1965-80 Number	Foreign-born Arrived 1965-80 Percent
New York City		7,071,544	1,670,171	23.6	946,845	13.4
Bronx	1*	78,483	7,191	9.2	4,586	5.8
	2*	34,372	5,661	16.5	3,900	11.3
	3*	53,709	4,279	8.0	2,771	5.2
	4*	114,237	18,942	16.6	13,380	11.7
	5*	107,758	17,344	16.1	13,290	12.3
	6*	65,094	10,518	16.2	6,629	10.2
	7*	116,996	25,814	22.1	12,006	10.3
	8	98,238	24,594	25.0	8,967	9.1
	9*	167,581	24,652	14.7	11,927	7.1
	10	106,516	18,257	17.1	3,207	3.0
	11	99,326	26,100	26.3	7,713	7.8
	12**	128,033	33,069	25.8	18,811	14.7
Bronx Park		4	0	0.0	0	0.0
Brooklyn	1*	142,942	33,314	23.3	19,763	13.8
	2*	92,612	12,281	13.3	7,504	8.1
	3*	133,272	14,361	10.8	10,014	7.5
	4*	96,497	17,530	19.0	12,161	13.1
	5*	154,920	28,739	18.6	19,805	12.8
	6*	110,328	17,904	16.2	9,307	8.4
	7*	98,488	19,688	20.0	11,750	11.9
	8*	88,843	22,166	24.9	17,250	19.4
	9*	96,726	38,655	40.0	30,731	31.8
	10	118,157	23,709	20.1	8,352	7.1
	11	154,960	38,148	24.6	14,250	9.2
	12	155,891	49,438	31.7	21,911	14.1
	13**	100,046	28,356	28.3	11,688	11.7
	14**	144,124	47,881	33.2	34,108	23.7
	15	149,510	31,363	21.0	11,271	7.5
	16*	73,965	7,313	9.9	5,279	7.1
	17	154,429	71,503	46.3	59,463	38.5
	18	169,029	28,601	16.9	8,769	5.2
Gateway National Park		197	23	11.7	23	11.7
Manhattan	1	15,912	2,243	14.1	1,406	8.8
	2	87,069	18,797	21.6	10,669	12.2
	3*	154,854	49,650	32.1	32,120	20.7
	4**	82,130	19,301	23.5	10,137	12.3
	5	39,391	7,986	20.3	4,181	10.6
	6	127,691	27,133	21.2	14,893	11.7
	7	206,703	47,647	23.1	21,205	10.3
	8	204,305	44,721	21.9	19,744	9.7
	9*	103,047	26,577	25.8	18,311	17.8
	10*	105,632	6,784	6.4	3,425	3.2
	11*	114,569	9,902	8.6	5,215	4.6
	12*	179,941	86,341	48.0	58,742	32.6
Queens	1*	185,198	69,889	37.7	40,852	22.1
	2	88,883	38,738	43.6	25,433	28.6
	3*	122,055	50,089	41.0	31,865	26.1
	4*	118,478	62,635	52.9	45,861	38.7
	5	150,011	34,297	22.9	11,969	8.0
	6	112,260	41,104	36.6	19,988	17.8
	7	205,019	57,401	28.0	30,746	15.0
	8	125,615	35,261	28.1	16,918	13.5
	9	109,249	23,463	21.5	10,481	9.6
	10	105,903	16,978	16.0	8,284	7.8
	11	110,939	21,333	19.2	7,783	7.0
	12*	189,117	34,820	18.4	25,098	13.3
	13	173,289	36,346	21.0	21,765	12.6
	14**	100,297	18,764	18.7	7,719	7.7
LaGuardia Airport Flushing Meadows Park and Gateway National Park		678	91	13.4	3	.4
Staten Island	1**	138,489	15,423	11.1	6,819	4.9
	2	105,128	11,349	10.8	3,957	3.8
	3	108,249	7,706	7.1	2,679	2.5
Gateway National Park		160	8	.5	0	0.0

*Denotes Community Districts designated Neighborhood Development Areas by the Community Development Agency. Queens 3 and 4 constitute a single NDA.

**Denotes Community Districts designated part NDA and part non-NDA.

Source: 1980 U.S. Census Summary Tape File 4

More than half of New York City's residents (55.7%) live in Neighborhood Development Areas. A similar proportion of the city's new immigrants live in NDAs. In all five boroughs, new immigrants are more likely to live in NDAs than New Yorkers in general and than immigrants who came to this country before 1965. This trend is most pronounced in the Bronx, where new immigrants are 20% more likely to live in NDAs than pre-1965 immigrants. In Brooklyn, new immigrants are 15% more likely to live in NDAs than pre-1965 immigrants. These figures not only show a concentration of new immigrants in NDAs, they also show a tendency for pre-1965 immigrants to live in non-NDA neighborhoods.

PRESENCE OF IMMIGRANTS IN NEIGHBORHOOD DEVELOPMENT AREAS* AND OTHER COMMUNITY DISTRICTS, BOROUGH- AND CITY-WIDE, NEW YORK CITY, 1980

	Total Population		Foreign-born Arrived before 1965		Foreign-born Arrived 1965-80	
	Number	Percent	Number	Percent	Number	Percent
New York City Total	7,071,544	100.0	731,317	100.0	938,854	100.0
All NDAs	3,942,124	55.7	343,385	47.0	540,703	57.6
All Other CDs	3,129,420	44.3	387,932	53.0	398,151	42.4
Bronx Total	1,170,347	100.0	109,234	100.0	107,187	100.0
Bronx NDAs	964,501	82.4	75,797	69.4	96,267	89.8
All Other CDs	205,846	17.6	33,437	30.6	10,920	10.2
Brooklyn Total	2,230,936	100.0	217,574	100.0	313,399	100.0
Brooklyn NDAs	1,328,763	59.6	98,828	45.4	189,360	60.4
All Other CDs	902,173	40.4	118,746	54.6	124,039	39.6
Manhattan Total	1,421,244	100.0	147,034	100.0	200,048	100.0
Manhattan NDAs	946,876	66.6	97,047	66.0	149,155	74.6
All Other CDs	474,368	33.4	49,987	34.0	50,893	25.4
Queens Total	1,896,991	100.0	236,444	100.0	304,765	100.0
Queens NDAs	563,495	29.7	63,109	26.7	99,102	32.5
All Other CDs	1,333,496	70.3	173,335	73.3	205,663	67.5
Staten Island Total	352,026	100.0	21,031	100.0	13,455	100.0
Staten Island NDAs	138,489	39.3	8,604	40.9	6,819	50.7
All Other CDs	213,537	60.7	12,427	59.1	6,636	49.3

*Includes Community Districts designated part NDA and part non-NDA

Source: 1980 U.S. Census Summary Tape File 4

The next table shows where national groups are concentrated in New York City. The four groups with the highest proportion of residents in NDAs are the Dominicans, with 91.6%, Cubans with 71.0%, Jamaicans, 67.8% and other West Indians, 64.6%. These four groups are all Caribbean. Manhattan 12 has an especially large concentration of Hispanic Caribbeans; one third of the city's Dominicans and one sixth of the city's Cubans live there. Two other groups have more than 50% of their members in NDAs: the Chinese and the Greeks. Both of these groups are concentrated in specific areas. More than 30% of the city's Chinese immigrants live in Manhattan 3, the Community District which includes Chinatown. The Chinese are much more concentrated than Indians or Koreans, the two other Asian groups listed in this table. Both the Indians and the Koreans have large settlements in Queens, but neither group is as concentrated as are the Chinese in Manhattan 3. More than 30% of New York City's Greek-born residents live in Queens 1.

The three groups considered here which are the least likely to live in NDAs are Italians with a rate of 33.9% in NDAs, Czechs with 35.6%, and Hungarians with 37.6%. These three groups are all European groups which came to this country largely before 1965.

PRESENCE OF IMMIGRANTS FROM SPECIFIC COUNTRIES
IN NEIGHBORHOOD DEVELOPMENT AREAS
AND COMMUNITY DISTRICTS BY COUNTRY OF BIRTH
NEW YORK CITY, 1980

BIRTHPLACE	TOTAL IN CITY	# IN NDAs*	% IN NDAs	CDs HAVING MORE THAN 10% of NATIONAL GROUP	
Italy	156,359	52,984	33.9	Brooklyn	11
West Indies (except Cuba, Dominican Republic and Jamaica)	152,247	98,364	64.6	Brooklyn Brooklyn	9 17
Dominican Republic	124,091	113,674	91.6	Manhattan	12
Jamaica	90,757	61,531	67.8	Bronx Brooklyn	12 17
Soviet Union	88,416	41,712	47.2	Brooklyn	13
China (excluding Hong Kong and Taiwan)	60,826	37,097	61.0	Manhattan	3
Greece	42,081	23,189	55.1	Queens	1
Cuba	46,884	33,278	71.0	Manhattan	12
Yugoslavia	21,421	9,882	46.1	Queens Queens	1 5
India	21,882	10,271	46.9	Queens Queens	4 7
Hungary	21,461	8,073	37.6	Brooklyn	12
Korea	18,358	7,770	42.3	Queens Queens Queens	2 4 7
Czechoslovakia	13,734	5,610	35.6	Brooklyn	12

*Community Districts which are in part Neighborhood Development Areas in part are listed here as NDAs.

Source: 1980 U.S. Census Summary Table 4.

Large numbers of foreign-born people live throughout New York City (See Figure 1). Community Districts 9, 14 and 17 in central Brooklyn are home to immigrants from the Caribbean. To the southwest, Italians and Eastern Europeans have settled in Districts 11 and 12.

North Queens Community Districts 1, 2, 3, 4, 6 and 7 are home to large numbers of immigrants. Immigrants come from many countries to north Queens; especially large groups are Greeks, Italians, Soviets, South Americans, Dominicans and Cubans. Southeast Queens Community Districts 12 and 14 are home to large numbers of Jamaicans and other West Indians.

Foreign Born Who Arrived In U.S.A 1965–1980

By Community District

◉Neighborhood Develoment Area as Designated by Community Development Agency

New York City

Persons
- 35,000 and over
- 20,000–34,000
- 15,000–19,999
- 10,000–14,999
- 5,000–9,999
- less than 5,000

Source: 1980 Census STF–4

New York Department of City Planning

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Manhattan's immigrant neighborhoods are more dispersed than Brooklyn's and Queen's. Manhattan 3 on the lower east side has a large Chinese community. Manhattan 7 and 12 on the upper west side have large numbers of Dominicans and a fair number of Eastern Europeans. Manhattan 8 on the upper east side has a wide variety of old European groups.

The Bronx has no community districts with more than 35,000 immigrants. Bronx Community Districts with the greatest number of immigrants are 7, 8, 9, 11 and 12. The largest groups in these districts are Caribbeans and Italians.

Staten Island has comparatively small numbers of immigrants and no significant concentrations of foreign-born people.